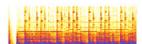
Appendix G. Peer Review

MELBOURNE METRO RAIL PROJECT

PEER REVIEW OF NOISE AND VIBRATION IMPACT ASSESSMENT

Issued

20 April 2016



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Proj & Code	Melbourne Metro Rail Project	HSF-3030
Doc Title	Peer Review of Noise and Vibration Impact Assessm	nent
Ref	20160419 HSF3030.0001.Rep.docx	
Date	20 April 2016	
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1 Introduction

1.1 Scope

Acoustic Studio was commissioned by Herbert Smith Freehills, on behalf of Melbourne Metro Rail Authority, to peer review the noise and vibration impact assessment within the Environment Effects Statement (EES) for the Melbourne Metro Rail Project.

The noise and vibration impact assessment (referred to as the NVIA in this report) was carried out by the AJM Joint Venture.

The intent of this peer review was to assess the NVIA, identify issues for consideration prior to the NVIA being finalized, and to provide recommendations for further consideration through the EES process. The scope of the peer review covers the following aspects of the NVIA:

- The noise and vibration standards and criteria,
- The noise and vibration prediction methodologies used, and the prediction results,
- The proposed noise and vibration mitigation and the assessment of residual impacts.

1.2 Experience

This peer review was carried out by Dave Anderson and Sav Shimada of Acoustic Studio. CVs for both staff are attached at Appendix A.

Sav and Dave have, between them, over 35 years' experience in all aspects of operational rail noise and vibration management, as well as in the preparation and peer review of impact assessments and mitigation designs for new rail infrastructure projects.

Recent rail project experience includes:

- Western Port Rail Freight Line, Victoria feasibility study, expert witness statement and presentation to panel hearing (2014). Client: Department of Economic Development, Jobs, Transport and Resources, Victoria.
- Sydney Metro NorthWest Technical Advisor, acoustics, noise and vibration (ongoing). This involves the peer review and technical review of specialist design reports from multiple contractors and consultants. Client: Transport for NSW.

- Sydney Metro City & South West Peer review and technical review of noise and vibration chapters and reports forming part of the draft Environmental Impact Statement (EIS). Client: Transport for NSW.
- Singapore Circle Line rail fastener replacement noise and vibration assessment (ongoing). Client: Delkor Rail
- 85 Harrington Street, Sydney residential development adjacent to existing City Circle rail line (2015). Client: Golden Age
- Wheel squeal noise surveys pre-lubrication (2014). Client: Transport for NSW
- Rail damper trials ARTC test site, Wingham NSW (2015). Client: Transport for NSW
- 130 Elizabeth Street, Sydney peer review of rail vibration assessment and mitigation design (2015). Client: Foresight Management

1.3 Methodology

Acoustic Studio carried out a desktop review of the NVIA by reviewing and commenting on a number of draft versions of the NVIA (and associated Appendices). During the review, we were also provided with an updated copy of the proposed Environmental Performance Requirements (attached as Appendix A).

A number of specific technical issues were discussed at meetings and teleconferences with AJMJV during the review process, particularly relating to:

- Ground borne vibration from excavation and construction in the Parkville precinct, and
- Ground borne noise and vibration from future rail operations throughout the project area.

This report summarises the findings of the peer review. Where items are no longer relevant because, in our view they have been adequately addressed in the current report, or or proposed design / construction methodologies have been modified to reduce impacts, they are not included here. We note that the great majority of items raised in our previous reviews have been addressed in the current report (version P4).

2 Construction Stage: Airborne Noise

2.1 Standards and Criteria

The Victorian EPA Noise Control Guidelines Publication 1254¹ has been correctly applied to the airborne construction noise assessment for this proposal.

The summary table of construction noise assessment periods and applicable environmental noise targets is replicated from the NVIA below.

		Guideline Noise Levels				
Time Period	Applicable Hours	Up to 18 months after project commencement	18 months or more after project commencement			
Normal Working Hours	7am to 6pm Monday to Friday 7am to 1pm Saturday	No specified Guideline Noise measures apply	Level - noise reduction			
Weekend / Evening work	6pm to 10pm Monday to Friday 1pm to 10pm Saturday 7am to 10pm Sunday and Public Holiday	Noise level at any residential premises not to exceed background noise by 10 dB(A) or more	Noise level at any residential premises not to exceed background noise by 5 dB(A) or more			
Night	10pm to 7am Monday to Sunday	Noise is to be inaudible withir residential premises	n a habitable room of any			

Table A.1 : Time periods and guideline noise levels

Exceptions include *Unavoidable Works* which are works that cannot practicably meet the schedule requirements because the work involves continuous work (such as a concrete pour) or would otherwise pose an unacceptable risk to life or property, or risk a major traffic hazard. Affected premises should be notified of the intended work, its duration and times of occurrence. The relevant authority must be contacted and any necessary approvals sought.

EPA 1254 requires noise levels to be inaudible within a habitable room of residential premises for construction activities taking place during weekend and evenings. This internal noise criterion has been extrapolated in the NVIA to an equivalent external noise level, to facilitate an assessment using environmental noise modelling. The internal inaudibility requirement is conservatively taken to be equivalent to an external noise level of 10dB below the external ambient noise level.

The NVIA correctly states that EPA 1254 does not provide explicit noise targets for works during "Normal Working Hours", or for "Unavoidable Works" carried out outside normal working hours. We note that the EPA Environmental Guidelines for Major Construction Sites² include the overall objective of reducing construction noise and vibration impacts, where possible. We note that, in Part 5 of Appendix A,

¹ Noise Control Guidelines, Publication 1254 October 2008, EPA Victoria

² Environmental Guidelines for Major Construction Sites, February 1996, EPA Victoria

the NVIA reviews noise levels from works during "Normal Working Hours" and "Unavoidable Works" carried out outside normal working hours.

2.2 Prediction Methodology and Results

The NVIA states that the construction equipment and methods used in the noise assessment have been reviewed by the relevant construction specialists involved with this project. It is assumed that the equipment and methods are representative of the types of construction activities associated with this project.

Our review suggests that the equipment and activities used in the noise modelling are consistent with the required works including tunnelling, station excavation and surface track works.

The NVIA uses octave band source sound power levels for construction equipment from the UK DEFRA³ Noise Database, which is a recognised industry standard for construction noise modelling. Sound power levels from the Jacobs in-house database appear to be consistent with Acoustic Studio's experience.

The environmental noise modelling in the NVIA is implemented with SoundPLAN acoustic modelling software and the ISO 9613-2:1996 Acoustics – Attenuation of sound during propagation outdoors – Part 2: General method of calculation (ISO 9613-2). The software and methodology is considered appropriate.

Modelling results for airborne construction noise are in line with other large infrastructure projects. High-level calculation checks have been performed to confirm that the modelling incorporates appropriate corrections for distance attenuation and typical sound absorption / reflection due to the landscape and built area.

As expected, the highest noise levels are associated with above ground works such as rock breaking, piling, excavation and rail sawing.

2.3 Mitigation and Assessment of Impact

We note that EPA 1254 does not have specific statutory noise targets for works during "Normal Working Hours", or for "Unavoidable Works" carried out outside normal working hours. However, this contrasts with construction noise guidelines in other states, such as the NSW EPA Interim Construction Noise Guideline⁴, which

³ Update Of Noise Database For Prediction Of Noise On Construction And Open Sites, Department for Environment, Food and Rural Affairs (Defra), 2005

⁴ Interim Construction Noise Guideline, Department of Environment and Climate Change NSW, July 2009

recommends noise management levels of 10dB above background during normal hours and 5dB above background for any out of hours work.

The NVIA typically predicts noise levels of around 60-70dB(A) at the nearest sensitive receivers during "Normal Working Hours" or "Unavoidable Works"; it also identifies some areas where noise levels could exceed 75dB(A) at times. We note that mitigation options are presented in Part 5 of Appendix A to the NVIA and that these represent examples of practical and beneficial steps that can be taken to reduce noise to acceptable levels.

Recommendation: that the Environmental Performance Requirements commit to reducing noise from these works (i.e. works during "Normal Working Hours" and "Unavoidable Works" carried out outside normal working hours) as far as practical, in line with the EPA Environmental Guidelines for Major Construction Sites².

The report states that at the Eastern Portal, where predicted mitigated noise levels shaft construction and retaining wall construction are "well above" the existing noise levels, then temporary relocation or respite periods may be offered. It is not clear how "well above" is defined and it is recommended that a framework is developed to define how additional noise and vibration mitigation and management measures would be implemented.

Recommendation: consider setting up a framework to better define how additional noise and vibration mitigation and management measures (such as temporary relocation or respite periods) would be implemented.

3 Construction Stage: Ground borne Noise and Vibration

3.1 Standards and Criteria

The NVIA establishes standards and criteria for all of the relevant potential effects of construction ground borne noise and vibration, as follows:

- Ground borne vibration
 - o Damage to structures and utilities
 - Human perception and comfort
 - o Interference with sensitive equipment
- Ground borne noise human perception and annoyance

The ground borne noise and vibration criteria used in the NVIA are considered to be appropriate for the purposes of the EES. The criteria are conservative in some respects, as discussed below, but it is not considered that the criteria should be modified for the EES. Instead it is recommended that the precautionary nature of criteria are explained when communicating the likely effects to stakeholders and the community, noting that events that exceed the criteria are not necessarily cause for concern.

3.1.1 Damage to structures and utilities - Vibration

Domestic and commercial buildings

The criteria adopted in the NVIA are primarily based on the German standard DIN 4150 Part 3⁵, culminating in vibration limits of 5mm/s and 10mm/s for domestic and commercial buildings respectively. We note that AS2187⁶ recommends application of the vibration criteria in BS7385⁷, commenting that they are "applicable to Australian conditions". BS7385 recommends vibration limits of 7.5mm/s and 25mm/s for domestic and commercial buildings respectively, which are higher than those used in the NVIA.

Heritage buildings and structures

The NVIA applies a lower vibration limit of 2.5mm/s for heritage buildings and structures. This is an additional level of conservatism given that BS7385 notes that

⁵ DIN 4150: Structural Vibration Part 3: Effects of vibration on structures, February 1999

⁶ AS 2187: Explosives - Storage and Use - Part 2: Use of Explosives, 2006

⁷ BS 7385: Evaluation and measurement for vibration in buildings Part 2, 1993

"A building of historical value should not (unless it is structurally unsound) be assumed to be more sensitive". Although it is conservative, we consider that it is appropriate to apply this precautionary approach and to consider relaxing the limit if the building or structure is reviewed and confirmed to be structurally sound and able to accept higher vibration levels.

Utilities and underground structures

The NVIA criteria for utilities are 20mm/s generally, but 10mm/s for Melbourne Water unreinforced structures / pipework and 2mm/s for the South Yarra sewer main. Again, these are considered conservative given that BS7385 notes "Structures below ground are known to sustain higher levels of vibration and are very resistant to damage unless in poor condition".

Summary

In summary, the NVIA criteria for vibration damage are conservative compared to other available standards and guidance. This is acceptable for the purposes of the EES. However, we recommend that it is carefully communicated to stakeholders and the community, for example as a precautionary approach, so that the actual risk of damage to structures is not overstated or misunderstood.

Recommendation: ensure that that the precautionary nature of criteria are explained when communicating the likely effects to stakeholders and the community, so that the actual risk of damage to structures is not overstated.

3.1.2 Human Comfort - Vibration

The NVIA adopts vibration criteria for human comfort based on "Assessing Vibration: a technical guideline" published by the NSW EPA in (2006)⁸. This is consistent with standard Australian practice for large infrastructure projects.

3.1.3 Sensitive equipment - Vibration

The NVIA adopts the VC curves for sensitive equipment, such as microscopes and MRI machines. This is consistent with international practice and provides a good basis for identifying the potential risk of vibration affects on equipment. We note that the NVIA also discusses the impacts of potential vibration effects relative to measured baseline vibration levels, where available.

3.1.4 Ground borne Noise

The assessment adopts the ground borne noise criteria from the NSW Interim Construction Noise Guideline. This is consistent with the way ground borne

⁸ Assessing Vibration: a technical guideline, NSW EPA 2006

construction noise has been assessed on several comparable infrastructure projects in NSW and elsewhere in Australia.

3.2 Prediction Methodology and Results

3.2.1 Source Vibration Levels

The source vibration levels assumed in the NVIA appear to be consistent with those used in comparable assessments, which are based on industry experience and vibration monitoring from many construction projects.

We note that the NVIA assumes that road-headers generate higher vibration levels than tunnel boring machines (TBMs), which is contrary to assumptions made for some recent infrastructure projects. However, we also note the findings of David Hiller⁹, an internationally recognised expert in this field, which indicate that the nature of the ground being excavated may have more influence than the excavation method used. Hiller reports a wide range of measured vibration levels from both road-headers and TBMs in various ground conditions. The assumptions used in the NVIA are higher than the range reported by Hiller and are considered an appropriate worst-case basis for the purposes of the EES.

3.2.2 Vibration Propagation

The NVIA uses a detailed model for predicting ground vibration and resulting ground borne noise based on the FTA guideline¹⁰. This is a comprehensive and robust approach and is considered suitable for the EES.

3.2.3 Results

The NVIA modelling results indicate that vibration levels are expected be within the nominated criteria for damage at almost all locations near the project (the mitigation proposed at the small number of affected locations is discussed in Section 3.3).

In contrast, the NVIA results show that vibration and associated ground borne noise will be clearly perceptible, and potentially annoying, to occupants of many residential and commercial properties. Vibration levels may also affect the operation of sensitive equipment and hospital wards and ICUs at various facilities in the Parkville precinct. These outcomes are typical of tunnelling and underground construction projects and are considered to be representative of the likely impact.

⁹ The prediction and mitigation of vibration impacts of tunneling, Proceedings of ACOUSTICS 2011

¹⁰ Transit Noise and Vibration Impact Assessment, US Department of Transportation FTA document FTA-VA-90-1003-06, 2006

We note that many of the impacts, such as from the tunnelling itself, are relatively short term. Experience on other tunnelling projects shows that community concern and complaints are often motivated by fear about the potential risk of building damage and that these concerns are best addressed by clear communication about the effects and associated risks.

3.3 Mitigation and Assessment of Impact

3.3.1 Damage to structures and utilities

The NVIA indicates that the project is unlikely to have any significant impact in terms of vibration-induced damage. At the small number of locations where vibration levels are predicted to exceed the criteria, appropriate mitigation is proposed, including vibration monitoring and, where necessary, the use of low vibration techniques when construction equipment is working immediately adjacent to affected buildings or structures. The Environmental Performance Requirements commit to this approach as part of the proposed management measures.

3.3.2 Human Comfort and Ground Borne Noise

Not surprisingly, the NVIA indicates that ground vibration and associated ground borne noise are likely to exceed the criteria for annoyance and comfort at many residential and commercial properties. This is to be expected for a project of this scale; appropriate mitigation and management measures are proposed, including community consultation and consideration of temporary relocation.

We note that the NVIA does not propose a framework for how temporary relocation would be managed other than "if vibration and/or ground-borne noise guideline targets are exceeded and the level and duration of disturbance is considered unacceptable, then temporary relocation may be an option." This is open to some interpretation so we would recommend a framework is developed to provide clarity on when affected receivers may be entitled to temporary relocation.

Recommendation: consider setting up a framework to better define how additional noise and vibration mitigation and management measures would be implemented. Several recent infrastructure projects in NSW have established construction noise and vibration management strategies, which include such a framework¹¹.

¹¹ Such as Appendix E of the North West Rail Link: Noise and Vibration Technical Paper for Major Civil Construction Works EIS (March 2012)

3.3.3 Sensitive equipment

The NVIA identifies risks of vibration affecting sensitive equipment at several facilities, particularly in the Parkville precinct. Appropriate mitigation is proposed via stakeholder consultation and scheduling of rock-breaking to minimize impact.

The NVIA also assesses the option of an alternative excavation technique based on the use of controlled blasting. This would reduce the overall duration and severity of vibration and ground-borne noise impacts at Parkville during excavation of the station box. This technique has been used successfully on several recent infrastructure projects in urban areas¹² and is considered to be an appropriate alternative construction methodology

¹² Examples include the Clem Jones tunnel in Brisbane, Banora Point Pacific Highway Upgrade in Northern NSW and the NorthConnex tunnel in Sydney

4 Operational Stage: Airborne Noise (Rail)

4.1 Standards and Criteria

The NVIA assesses operational airborne rail noise in accordance with the Victorian *Passenger Rail Infrastructure Noise Policy* 2013 (PRINP). The PRINP applies to wheel-rail noise and does not explicitly include noise from safety-related noise sources such as horns and level crossing audible warnings.

The PRINP provides Investigation Noise Thresholds, which are not noise criteria but are levels at which the proponent needs to consider mitigation methods for the rail noise.

Investigation Noise Thresholds applicable to the project for redeveloped rail lines are replicated from the assessment report below.

Time	Type of Receiver	Investigation Thresholds
Day (6am – 10pm)	 Residential dwellings and other buildings where people sleep including aged persons homes, hospitals, motels and caravan parks Noise sensitive community buildings, including schools, kindergartens, libraries 	65 dBL _{Aeq} and a change in 3 dB(A) or more or 85 dBL _{Amax} and a change in 3 dB(A) or more
Night (10pm – 6am)	 Residential dwellings and other buildings where people sleep including aged persons homes, hospitals, motels and caravan parks 	60 dBL _{Aeq} and a change in 3 dB(A) or more or 85 dBL _{Amax} and a change in 3 dB(A) or more

Notes:

1. If an investigation shows that the thresholds are not exceeded then no further action is considered under this policy.

 For the MMRP the location of assessment is at 1 m from the centre of the window of the most exposed external façade. All levels of buildings are included.

It is important to note that the Investigation Noise Thresholds are triggered only if *both* an absolute Day / Night L_{Amax} *or* L_{Aeq} level is exceeded, *and* the project results in a change of 3dB or more. This means that absolute noise levels may exceed the 85dBLAmax Investigation Noise Threshold, but if the project increases the noise level by less than 3dB, there is no requirement to investigate mitigation.

The operational airborne rail noise assessment correctly applies the PRINP approach.

L_{Amax}, for this assessment, is defined as maximum A-weighted sound pressure level and is the 95 percentile of the highest value of the A-weighed sound pressure level reached within the day or night.

4.2 Prediction Methodology and Results

The NVIA uses source noise levels for the different types of rolling stock expected to use the Melbourne Metro tracks, derived from a number of sources:

- The NSW Rail Noise Database Stage III Measurement and Analysis January 2015 for TfNSW;
- NORD 2000 reference source noise levels for trains
- Noise measurements undertaken by Jacobs in the existing rail network area
- Noise levels used for the Victorian Regional Rail Link

These source noise levels are considered to be appropriate for the project assessment.

The NVIA makes adjustments to the source sound level values to reflect the measured statistical range for 95th percentile L_{Amax} and SEL, which are required for predicting $L_{Amax(Day/Night)}$ and $L_{Aeq(Day/Night)}$.

Noise modelling using SoundPLAN environmental noise software employs the NORD2000 methodology. Speed corrections (to account for different noise output depending on train speed) adopts the TfNSW Train Noise Database approach. This is considered to be appropriate for the project.

A split-height source model has been adopted which more accurately assesses the influence of topography and built environment in noise propagation than a single-height 0.5m noise source model. This is appropriate for understanding where mitigation may be required and for determining suitable noise barrier heights at locations where Investigation Noise Thresholds are exceeded.

The NVIA includes a check of the model accuracy by comparing existing scenarios modelled in SoundPLAN and against measured levels in two locations. The model was found to be within \pm 2 dB of the measurements, which is considered to be a good correlation for an environmental noise prediction model. Absolute noise level predictions are typically more accurate closer to the source.

We note that the predicted change in noise level is likely to be more accurate than the prediction of absolute sound levels, provided that the inputs for train numbers are correct.

The $L_{Aeq(Day/Night)}$ prediction requires an accurate number of trains in each period. The increase in train numbers is particularly important for predicting the change in noise level, since the Investigation Noise Threshold is only triggered when there is an increase in 3dB or more. It is essential for the assessment of the change in $L_{Aeq(Day/Night)}$ that the existing and future scenarios compare "like for like", ie existing vs future timetable. Comparing existing timetables with future line capacity, for example, is not an accurate reflection of the predicted increase in noise as rail lines may not always operate to capacity.

The NVIA correctly compares existing with assumed future timetabled train numbers, and the proportion of each rolling stock type used in the two prediction scenarios is provided for reference.

Our basic calculations at three locations yielded similar results to the predicted levels reported in the NVIA, based on the train numbers, types, speeds and distance to nearest receivers shown in the NVIA.

4.3 Mitigation and Assessment of Impact

The NVIA recommends some noise barriers to mitigate operational airborne rail noise near the Western Portal. The height and extent of the barriers appear to be feasible and would effectively reduce airborne rail noise to the Investigation Noise Threshold levels in these areas.

In our experience, noise from safety-related audible warnings (eg train horns and level crossings), or from idling trains at turn-backs, can give rise to disturbance.

Recommendation: While not explicitly covered by the PRINP, it is recommended that consideration is given to the assessment of different characteristics of turn-back noise, such as from stationery idling trains.

5 Operational Stage: Air borne Noise (Fixed Infrastructure)

5.1 Standards and Criteria

The NVIA assesses noise from fixed infrastructure, such as railways stations, substations and tunnel ventilation shafts, in accordance with Victoria *State Environment Protection Policy (Control of Noise from Commerce, Industry and Trade)*, No. N-1 (SEPP N-1). This is the appropriate policy for assessment of noise from industrial noise sources such as ventilation equipment used in the ventilation shafts and substations.

5.2 Prediction Methodology and Results

The NVIA describes the method for measuring and determining existing background noise levels near proposed fixed infrastructure facilities, and presents the applicable environmental noise criteria for different periods in accordance with the SEPP N-1.

The NVIA identifies likely noise sources, such as chillers, extract fans, and ventilation systems. However, no attempt has been made to estimate environmental noise levels from these sources based on typical source sound levels for the various plant items.

Recommendation: assuming representative sound power level data is available, assess extent of noise control likely to be required for major plant items.

5.3 Mitigation and Assessment of Impact

The NVIA states that the selection of plant has not been finalised and that noise predictions cannot be carried out. The NVIA includes a general statement that the applicable SEPP N-1 criteria can be met with noise controls such as attenuators, lined ducts and plena, and acoustic barriers.

Based on our experience with similar large railway infrastructure projects, we agree that the SEPP-N1 noise criteria that apply to the MMRP can be met. However we also note that some plant items, such as tunnel ventilation systems, substations and large cooling plant can require significant attenuation.

Recommendation: assuming representative sound power level data is available, assess the mitigation requirements to confirm that the extent of required noise control for major plant items is feasible.

6 Operational Stage: Ground borne Noise and Vibration

6.1 Standards and Criteria

The NVIA adopts the same standards and criteria for the effects of operational ground borne vibration as those used in the construction assessment. This is considered appropriate.

The NVIA uses ground borne noise criteria from the NSW Rail Infrastructure Noise Guideline¹³ for residential and educational receivers, together with suggested criteria for commercial and other receivers. These are considered to be appropriate.

6.2 Prediction Methodology and Results

6.2.1 Source Vibration Levels

We are satisfied that the operational source vibration levels used in the NVIA are appropriate. However, the operational source vibration levels initially assumed were lower than those used in comparable assessments for other projects. Assumed source levels are a critical component of the assessment and this was therefore discussed and reviewed in detail with AJMJV to determine whether the assumptions were valid and representative.

We conclude that the methodology used to determine the source vibration levels was detailed, robust and technically valid. In particular, we note that:

- The initial source vibration estimates were derived from measurements carried out by AJMJV within the existing MURL tunnels, with representative track condition, rolling stock types and operating speeds.
- The performance of different track support systems was modelled in detail by AJMJV to generate assumed vibration spectra for each of the representative track systems likely to be used in the final design.
- The assumptions were validated via ground surface vibration measurements near the State Library, above the existing MURL tunnel.

However, we were still concerned that the assumed source vibration levels were lower than comparable data from other operating railways, particularly at frequencies in the region of 100 to 160Hz. AJMJV therefore agreed to increase the

¹³ Rail Infrastructure Noise Guideline, NSW Environment Protection Authority, 2013

assumed source vibration levels in these frequencies. The assumptions used in the updated NVIA are considered appropriate for the purposes of the EES.

6.2.2 Vibration Propagation and Results

The NVIA uses a detailed model for predicting ground vibration and resulting ground borne noise based on the FTA guideline¹⁴. This is a comprehensive and robust approach and is considered suitable for the EES.

Our rough calculations at 5 receiver locations showed similar (but generally lower) noise and vibration levels, indicating that the predictions in the NVIA are appropriate but perhaps a little conservative.

The NVIA results indicate that, without mitigation, vibration levels would affect sensitive equipment in the Parkville precinct and that ground borne noise levels would exceed the criteria at many affected locations. The NVIA demonstrates that these issues can be effectively mitigated by the use of resilient track support systems and that the applicable criteria would be met at all locations.

6.3 Mitigation and Assessment of Impact

The extent of resilient track support systems proposed in the NVIA is considered to be appropriate and the results demonstrate compliance with the applicable criteria at all locations.

¹⁴ Transit Noise and Vibration Impact Assessment, US Department of Transportation FTA document FTA-VA-90-1003-06, 2006

7 Discussion and Conclusions

This peer review of the NVIA has examined the noise and vibration criteria; the noise and vibration prediction methodologies and results; the proposed noise and vibration mitigation; and the assessment of residual impacts.

We conclude that the criteria are appropriate and that the noise and vibration modelling has been carried out competently and appropriately for the scale of the project. The majority of comments raised during our review have been satisfactorily addressed.

The recommendations in this peer review reflect relatively minor issues, in our view. However we consider that addressing these issues through the EES process should ensure that:

- Construction noise impacts are described fully and mitigation is considered, even where not strictly required by the applicable codes;
- Procedures for respite and temporary relocation during construction are clearly defined;
- The risk of damage due to construction vibration is clearly communicated so as to avoid undue stakeholder concern; and
- Feasibility of attenuating noise from fixed plant can be demonstrated.

Appendix A: Updated Environmental Performance Requirements (received 18 April 2016)

Draft EES Evaluation Objective	EPR no.	Environmental Performance Requirement	Precinct	Timing	Risk No.
Noise & Vibration	1				
Amenity: To minimise	NV1	Develop and implement a plan to manage construction noise in accordance with EPA publication 1254 Noise Control Guidelines.	All	Construct ion	
adverse air quality, noise or vibration effects on the amenity of nearby	NV2	For construction works conducted between CBD South station and Domain station, comply with the requirements of the Notification of Referral Decision for the Melbourne Metro Rail Project (EPBC 2015/7549, dated 22 September 2015) under the EPBC Act for vibration monitoring and measurement, as follows:	1 – Tunnels (between CBD South station and	Construct ion	
residents and local communities, as far as		 Conduct preconstruction dilapidation surveys of the nearest Commonwealth Heritage listed structures to the construction activity, including the Former Guardhouse (Block B), to record structural condition and structural integrity prior to commencement of tunnelling 	Domain station)		
practicable, especially during the construction		• Conduct vibration monitoring at the commencement of tunnelling in geological conditions that are similar to those at Victoria Barracks in order to quantify the actual tunnel boring machine vibration characteristics (level and frequency) for comparison to the values derived from the literature and the German DIN (DIN 4150) target			
phase		• Conduct continuous vibration monitoring at the nearest Victoria Barracks heritage structures to the construction activity, including the Former Guardhouse (B Block), to assess the actual tunnelling vibration for acceptability, taking into account both the vibration frequency and condition of structures, until monitoring of vibration at the Former Guardhouse (B Block) shows measurements equivalent to preconstruction vibration readings at the Former Guardhouse (B Block)			
		• If monitoring conducted according to the above demonstrates the condition of heritage structures may be degraded as a result of vibration, ground vibration must be reduced by adjusting the advance rate of the tunnel boring machine until monitoring of vibration at the Former Guardhouse (B Block) shows consistent measurements equivalent to preconstruction vibration readings at the Former Guardhouse (B Block).			
	NV3	Appoint an acoustic and vibration consultant to predict construction noise and vibration (through modelling) and update the modelling to reflect current construction methodology, site conditions and specific equipment noise and vibration levels (this will require noise and vibration measurements). The model would be used to determine appropriate mitigation to achieve the Environmental Performance Requirements.	All	Construct ion	
		The acoustic and vibration consultant will also be required to undertake noise and vibration			

	monitoring to assess levels with Performance Requirements. Wh apply appropriate management				
NV4	Develop and implement a comm stakeholders and land owners re shall include procedures for com	All	Construct ion		
NV	Implement management actions below for Highly Sensitive Areas receptor is adversely impacted.			All	Construct ion
	Highly Sensitive Area		Construction Noise Level		
	Intensive Care Wards		45		
	Operating Theatres		45		
	Surgeries		45		
	Wards		40		
NV5	Implement management actions Guideline Targets for structural vibration) are not achieved.			All	Construct ion
	Short-term vibration on struct	n vibration on structures			
		Vibration at the foundation mm/s (Peak Component Particle Velocity)			
	Type of structure	1 to 10 10 to 50 50 to Hz Hz Hz Hz	· · · · · · · · · · · · · · · · · · ·		

Noise & Vibration

Type 1: Buildings used for commercial purposes, industrial buildings and buildings of similar design	20 20	to 40	40 to 50	40	
Type 2: Dwellings and buildings of similar design and/or occupancy	5 5	to15	15 to 20	15	
Type 3: Structures that have a particular sensitivity to vibration e.g. heritage buildings	3 3	to 8	8 to 10	8	
Notes:	!				
1 At frequencies above 100 Hz,	the values give	en in this	column ma	y be used as minimum values	
2 Vibration levels marginally exc mean that damage would occu vibration levels can be accommended	ur and further ir	nvestigati	ion would be	table would not necessarily e required to determine if higher	
3 For civil engineering structures foundation pads) the values fo				structions used as abutments or d by a factor of 2.	
4 Short-term vibration is defined fatigue and which does not pro				often enough to cause structural sing evaluated.	
Long-term vibration on struct	tures				
Type of Structure		Corr	nponent Pa	Velocity, mm/s (Peak article Velocity) in horizontal at all frequencies	
Buildings used for commercial industrial buildings and similar				10	
Dwellings and buildings of sim and/or occupancy	nilar design			5	
Structures that have a particul to vibration eg heritage buildin				2.5	
				necessarily mean that damage d to determine if higher vibration	

	levels can be accommodate	d without risk of da	amage.																
	2 Long-term vibration means v	ibration events the	at may result in a	resonant structu	ral response.														
NV6	construction vibration limits w	Undertake condition assessments of above and below ground utility assets and establish construction vibration limits with asset owners. Monitor vibration during construction to demonstrate compliance with agreed vibration								construction vibration limits with asset owners.				construction vibration limits with asset owners.				All	Construct ion
	guideline targets. Take remed																		
NV7	Implement management actic pipework/underground infrast				s for buried	All	Construct ion												
	Pipe material		Vil	oration Velocity,	, mm/s (PPV)														
	Steel			100															
	Clay, concrete, reinforced co concrete, metal	ssed	80																
	Masonry, plastic			50															
	 Notes: 1 These values may be reduce pipework 2 It is assumed pipes have be noted that this is not the cas Metro) 3 Compliance with is to be ach 	en manufactured a e for the majority of	and laid using cu of buried pipewor	rrent technology (k potentially affec	(however it is														
NV8	For the operation of TBMs an Guideline Targets (VDVs) (ba and road headers), intermitter	All	Construct ion																
		D: 7:00am to	ay o 10:00pm		ght to 7:00am														
		Preferred	Maximum	Preferred	Maximum Value														
	Location	Value	Value	Value	value														

	Offices, schools, educational institutions, places of worship	0.40	0.80	0.40	0.80		
	Workshops	0.80	1.60	0.80	1.60		
	Notes: 4 The Guideline Targets are no through the application of feat management actions would be	asible and reason					
NV9	Implement management actio Targets or measured backgro sensitive equipment during co	und levels (which	chever is highe) are exceede	d for vibration	4 – Parkville station	Construct ion / Operatio
	Equipment requirements				Curve	5 – CBD North	n
	Bench microscopes up to 10	0x magnificatio	n; laboratory ro	bots	Operating Room	station	
	Bench microscopes up to 40 balances; co-ordinate measu optical comparators; micro e proximity and projection alig	uring machines; lectronics manu	metrology labo	oratories;	VC-A		
	Microsurgery, eye surgery, r magnification greater than 4 microelectronic manufacturin lithography equipment (inclu	00x; optical equing equipment su	ipment on isola uch as inspectio	tion tables; on and	VC-B		
	Electron microscopes up to a resonance images; microele lithography and inspection e	ctronics manufa	acturing equipm		VC-C		
	Electron microscopes at may spectrometers; cell implant e equipment such as aligners, phot-lithography with line wid systems	equipment; micr steppers and o	oelectronics ma ther critical equ	anufacturing ipment for	VC-D		
	Unisolated laser and optical manufacturing equipment su				VC-E		

	equipment for photolithography with line widt electron beam systems	hs of ¼ micro m; includes		
NV10	Implement management actions as agreed wir amenity at residences, sleeping areas in hosp rooms where the following ground-borne noise Construction Noise Guideline) are exceeded of	All	Construct ion	
	Time Period	Internal L _{Aeq,15min} , dB		
	Evening, 6pm to 10pm	40		
	Night, 10pm to 7am	35		
	2 The noise levels are assessed at the centre of	nity consultation to determine acceptable level of		
NV11	 To protect buildings from blasting Comply with Explosives – Storage and use Part 2 – Use of Apply a PPV Limit of 3 mm/s for Highly Se theatres and bio-resources 	explosives for all blasting	4 – Parkville station	Construct ion
NV12	 To protect the amenity of Bio-resources and s operation the following criteria apply: Background noise should be kept below 5 (internal) Short exposure should be kept to less that 	0 dB and should be free of distinct tones	4 – Parkville station 5 – CBD North station	Construct ion / operation
NV13	Appoint an acoustic and vibration consultant to appropriate mitigation to achieve the Environn acoustic and vibration consultant would also b and vibration measurements to assess levels Performance Requirements.	nental Performance Requirements. The erequired to undertake commissioning noise	All	Operatio n
NV13	Avoid, minimise or mitigate rail noise where th Infrastructure Noise Policy, April 2013) Investi		All	Operatio n

Noise & Vibration

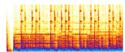
	T :	T (D)	· · · · · · · · · · · · · · · · · · ·		
	Time	Type of Receiver	Investigation Thresholds		
	Day (6am – 10pm)	 Residential dwellings and other buildings where people sleep including aged persons homes, hospitals, motels and caravan pa Noise sensitive community buildi including schools, kindergartens, libraries 	ngs, 3 dBL _{Amax} and a change in 3 dB(A) or more		
	Night (10pm –	Residential dwellings and other buildings where people sleep	60 dBL _{Aeq} and a change in 3 dB(A) or more		
	6am)	including aged persons homes, hospitals, motels and caravan pa	or 85 dBL _{Amax} and a change in 3 dB(A) or more		
	under th		exceeded, then no further action is considered		
	highest 3 For Melt	value of the A-weighed sound pressure leve pourne Metro the location of assessment is a posed external façade.	I reached within the day or night		
NV14		on, comply with State Environment Prot Industry and Trade) No. N-1 (SEPP N		All	Design / Operatio n
NV15	occupancie Noise Guide	rational ground-borne noise trigger levels s as shown in the table below (trigger level eline,17 May 2013 (RING ⁽¹⁾), assess fe e towards the relevant ground-borne ne	evels are based on the Rail Infrastructure asible and reasonable mitigation to	All	Operatio n
	Sensitive I	and use Time of day	Internal noise trigger levels		
	Residentia		40 dBL _{ASmax} and an increase in existing rail noise level by 3 dB(A) or more		
		Night	35 dBL _{ASmax} and an increase in existing		

Noise & Vibration

		(10pm-7am)	rail noise	level by 3 dB(A)	or more		
	Schools, educational institutions, places of worsh	When in use		L _{ASmax} and an in ail noise level by			
	Hospitals(bed wards and operating theatres)	24 hours	35 dB(A)	LASMax			
	Offices	When in use	45 dB(A)	LASMax			
	Cinemas and Public Halls	When in use	30 dB(A)	LASMax			
	Drama Theatres	When in use 25 dB(A) L _{ASMax}					
	Concert halls, Television an Sound Recording Studios	d When in use	25 dB(A)	LASMax			
	Notes: 1 RING provides trigger levels worship, but does not provid sensitive receivers. Ground have been devised based o	e guidance on accep -borne noise trigger l	table ground- evels for othe	oorne noise levels	for other types of		
	2 Specified noise levels refer from other sources)		0	sportation only (no	ot ambient noise		
	3 Assessment location is inter						
	 4 L_{ASmax} refers to the maximum noise level not exceeded for 95% of the rail pass-by events 5 For schools, educational institutions, places of worship the lower value of the range is most applicable where low internal noise levels is expected 						
	6 The values for performing a requirements of a venue.	ts spaces may need	to be reasses	sed to address the	e specific		
NV16	During operation, achieve the Guideline Targets (based on Table 1 in BS6472-1:2008) for vibration as follows:					All	Operatio n
		VDV (m/s ^{1.75})					
		Day 7:00am to 10	Day 7:00am to 10:00pm		jht o 7:00am		
	Location	Preferred I Value	Vaximum Value	Preferred Value	Maximum Value		

Residences	0.20	0.40	0.10	0.20		
Offices, schools, educational insti- places of worshi	utions,	0.80	0.40	0.80		
Workshops	0.80	1.60	0.80	1.60		
Notes:		•				
7 The Guideline Targets are non-mandatory; they are goals that should be sought to be achieved through the application of feasible and reasonable mitigation measures						
8 Compliance with these values implies no structural damage due to operation.						

Appendix B: CVs for Dave Anderson and Sav Shimada



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Career Overview

Dave joined Acoustic Studio Pty Ltd in 2014, from RailCorp NSW. He has over 25 years of experience in acoustics, noise and vibration across a wide range of fields and is a recognised expert in transport noise and vibration.

Dave graduated from the Institute of Sound and Vibration Research in the UK and joined Arup Acoustics in 1989. He moved to the Australian office of Arup Acoustics in 1995, and then joined the Rail Infrastructure Corporation (which later became RailCorp and Transport for NSW) as in-house noise specialist in 2002.

Dave has in-depth experience in noise and vibration issues associated with rail and tunnel projects and has co-authored numerous technical papers on the subject (a selection of relevant references is attached at the end of this CV).

Dave has extensive experience in communicating with a range of stakeholders, including community, project design teams, researchers, regulators, operations and maintenance personnel and senior executives.

Dave Anderson

Acoustic Engineer Director, Acoustic Studio

Qualifications

Master of Engineering (MEng) in Acoustics and Vibration

Professional Associations

Member of the Australian Acoustical Society Member of the Institute of Acoustics, UK Chair of the international committee for the International Workshop on Railway Noise Chartered Engineer, UK

Expertise Areas

Dave's in-depth experience in noise and vibration includes prediction, impact assessment and design; the review, assurance and commissioning roles for numerous rail and tunnel projects; troubleshooting and research & development for operational rail noise issues; and the role of Industry Chair for a Cooperative Research Centre project on rail noise.

In summary, Dave has in-depth experience in all areas of rail and tunnel acoustics, noise and vibration and across all stages of the asset life-cycle.

Key Projects

Western Port Rail Freight Line, Victoria

Feasibility study, expert witness statement and presentation to panel hearing (2014). Client: Department of Economic Development, Jobs, Transport and Resources, Victoria.

Sydney Metro North West (ongoing)

Sydney Metro is Australia's largest public transport infrastructure

project. It includes construction of twin 15 km tunnels from Bella Vista to Epping, which are Australia's longest rail tunnels. The North West component has a project value of \$8.3bn.

Dave leads Acoustic Studio's role as the *Technical Advisor* for Transport for NSW for acoustics, noise and vibration.

Singapore Circle Line, Stages 2 & 3 (2002), for LTA

Noise & vibration study encompassing empirical and numerical modelling of ground borne noise and vibration from the operation of the new line.

Scope included in-tunnel and ground surface vibration measurements near Novena Station on the existing North-South line.

Sydney Airport Rail Link ('97-'99)

Noise and vibration prediction, assessment, design and commissioning for tunnel fit-out contractor, Rail Services Australia. Vibration mitigation design included the first significant use of under-ballast mats in Australia [2].

Other Relevant Experience

Sydney Light Rail, Sydney ('95-'97)

Dave provided expert advice to CityWest Development Corporation on noise and vibration impacts and mitigation requirements for residential and commercial redevelopments in Pyrmont, adjacent to the new light rail system.

Epping Chatswood Rail Link, Sydney ('02-'09)

Dave had extensive involvement in this project throughout the design, construction and commissioning stages, including:

- Peer review during design phase.
- Construction noise and vibration management during interface works at Chatswood and Epping.
- Noise and vibration design for track support system in Rail Enclosure Structure at Chatswood.
- Technical leader of noise task force during 2008, to resolve issues with in-train noise (culminating in the first use of rail dampers in Australia [4]).

Rail Clearways, Sydney ('05-'09)

Dave led the in-house technical review of noise and vibration impact assessments and mitigation designs for rail clearways projects, including:

- Cronulla Duplication
- Kingsgrove to Revesby Quad
- South West Rail Link

RailCorp Environment Protection Licence ('02-'11)

Dave provided technical support for compliance with Pollution Reduction Programs required under RailCorp's Environment Protection Licence.

Wheel squeal research and development ('04-'13)

Dave has had a long-term involvement with wheel squeal issues, both in NSW and also in collaboration with rail agencies in South Australia and Queensland. The work spans:

- The first use of top-of-rail friction modifiers in Australia [5];
- The installation of a wayside angle-of-attack monitoring system on a curve (a world first) [6];
- Industry Chair of a Cooperative Research Centre (CRC) project on rail noise, including wheel squeal [6,7];
- Extensive track-based testing of lubrication and friction modifier treatments [8];
- Engagement with rail operators to investigate rolling stock curving performance.

Strategic Noise Action Plan, NSW ('12-'13)

Dave was seconded to the Freight and Regional Development Division of Transport for NSW to assist with the implementation of the Strategic Noise Action Plan (SNAP), which addresses noise from rail freight operations by tackling noise at source as well as ensuring appropriate controls are incorporated in the planning and the design of new projects.

Northern Sydney Freight Corridor, NSW ('11-'13)

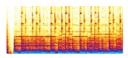
Technical advice to support the development of the Operational Noise and Vibration Review.

Sydney City Recital Hall, Angel Place, Sydney ('96-'99)

Project engineer involved in acoustic design, building isolation and commissioning of this 1250 seat international standard chamber music hall in Sydney. The City Recital Hall is now regarded as the benchmark for future concert halls in Australia.

Selected Technical References (copies available on request)

- 1. Anderson D, "Engineering Prediction Of Railway Vibration Transmitted In Buildings", 1994, Environmental Engineering Volume: 7 Issue Number: 1 ISSN: 0954-5824
- 2. Anderson D, "Manchester Concert Hall: Vibration Isolation", Proceedings of Internoise 1996, Liverpool UK
- 3. Anderson D, Harris M, "New Southern Railway, Sydney – Noise and Vibration Attenuation Systems", Proc ExpoRail (Asia), Hong Kong, 2000
- 4. Coker D, Anderson D, "Reducing In-train Noise on the Epping to Chatswood Rail Link", Proceedings of Conference on Rail Engineering 2010
- Kerr M, Kalousek J, Elliot G, Mau F, Anderson D, "Squeal Appeal: Addressing Noise at the Wheel/Rail Interface" Proceedings of Conference on Rail Engineering 1998
- Jiang J, Anderson D, Dowdell D, Wang C, "The impact of angle of attack on curve squeal", Proceedings of World Congress on Railway Research (WCRR) 2013, Sydney, Australia
- Jiang J, Dwight R, Anderson D, "Field Verification of Curving Noise Mechanisms", Proceedings of 10th International Workshop on Rail Noise, Japan 2010
- Curley D, Anderson D, Jiang J, Hanson D, *"Field trials of* gauge face lubrication and topof-rail friction modification for curve noise mitigation", Proceedings of 11th International Workshop on Rail Noise. Sweden 2013
- 9. Anderson D and Hiller D, "Noise and vibration issues in tunnels", Tunnel Management International, 2000



acoustic studio

Key Personal Data

Qualifications

BE (Hons) Mechanical Engineering BA (Hons) Japanese, German

Professional Associations

Member of the Australian Acoustical Society

Career and Professional Information

Sav joined Acoustic Studio Pty Ltd in February 2014 from RailCorp NSW.

Before discovering acoustic engineering, she researched New York City building trends for the Japanese Ministry of Housing and Urban Development, edited a children's science magazine, was a freelance translator, and taught English in Japan.

Say worked as an acoustic consultant in architectural acoustics, building services noise and vibration control and environmental noise, before working as an in-house noise specialist at RailCorp from 2006 to 2013. Her work spanned technical advice and research; strategy and policy; regulation; and rail projects.

Sav's interest in a wide range of engineering and design disciplines informs her drive for integrated acoustic design with the aim of delivering environmentally viable systems which are comfortable and functional for the end users

She communicates comfortably with people of any background and with subject matter experts in a wide range of fields including urban planning, environmental policy, community relations, human factors, engineering design, construction and maintenance. building acoustics, noise modelling and mapping, and electro-acoustics.

Projects and Experience

During her career as an acoustic engineer, Sav has worked on a range of residential, commercial, cultural, health and road and rail operation and developments. She has experience in transportation noise and vibration, room acoustics mechanical services and human factors and safety.

SAV ACS CV 20150618, DOC

Transportation Acoustics

Policy and planning advice, RailCorp Advice included Environmental Protection Licence and developing noise policies, standards and guidelines.

Rail infrastructure project reviews RailCorp acoustic advisor for Epping to

Chatswood Rail Link, South West Rail Link, Kingsgrove to Revesby Quadruplication, and Stabling Yards.

Ground Borne Noise, ECRL Coordinated the development of a wayside monitoring system to manage recenerated noise from the rail tunnel.

Safety-related Acoustics Led reviews of Level Crossing Audible Warning System standards, and stabling yard horn audibility requirements.

Station Public Address Systems Design review and environmental policy development for railway station public address system upgrade.

Rail Infrastructure Noise Research Topics included effectiveness of friction modifiers to control curve noise; turnout noise, steel bridge structureborne noise, corrugated rail and grinding-induced noise.

Bespoke Software Development Acoustic input and data integrity review for Ground Borne Noise monitor, Wayside Information Management System, TrackSide Noise and Locomotive Extraction Tool rail noise

Rail Maintenance Noise Review Managed review of maintenance works practices to identify improvements.

Road Project Noise Assessments Assessment and community consultation for highway upgrades (Bruce Hwy QLD and Pacific Hwy Tintenbar to Ewingsdale NSW).

Building Acoustics

Office Buildings RMS Office Headquarters at Ennis Rd Kirribilli and James Craig Rd Rozelle.

Health Care Facilities Brain and Mind Research Institute, Westmead Breast Centre.

Educational Buildings St Luke's Grammar Multipurpose Hall; Stella Maris Science & Technology redevelopment; Roseville College performing arts complex; University of Western Sydney Film and TV School.

Sav Shimada

Acoustic Engineer

Performing Arts

ODEON Acoustic Modelling Acoustic modelling of theatres in Sydney Opera House – Opera Theatre, Wyong Cultural Centre, PLC Melbourne Creative

Arts Centre, Bunjil Place (Casey).

CarriageWorks at Eveleigh Three flexible theatre spaces, a workshop and offices in a heritage listed building. The acoustic works included mitigation for airborne and ground borne railway noise and variable control of reverberance in performance spaces, mechanical services noise.

Recording Studios

Chief Entertainment Relocation Acoustic services from concept to commissioning, for purpose-built TV studios, audio recording facilities, edit suites and control rooms

Greenland Creative Hub Studios Acoustic design review on behalf of the City of Sydney for TV and audio recording studios, dance and drama rehearsal rooms, and control rooms.

Multi-use developments

Hillsong Epicentre Acoustic design of new auditorium, TV and music studios and recording facilities, college facilities, children's classrooms, and indoor recreation and performance rooms

UNSW Roundhouse refurbishment Acoustic design for live performance space shared with student / conference fac illities

Bunjil Place (Casey Cultural Precinct) Acoustic design for library, council facilities, function space, theatre, art gallery, and performance studio.

Surry Hills Community Centre Acoustic design for Community Centre, library, conference room, child care centre

Outdoor Developments

Taronga Zoo Acoustic Operational and Construction DA Assessments for Centenary Theatre and Sumatran Tiger Exhibit.

Svdnev Opera House

Acoustic DA for outdoor site activation.

JUNE 2015



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